## [DISCUSSION DRAFT]

117TH CONGRESS 1ST SESSION	H.R.		_	
To establish within the	Department of Health	and Human	Services a	Division

## IN THE HOUSE OF REPRESENTATIVES

on Community Safety, and for other purposes.

Ms. Bush introduced the following bill; which was referred to the Committee on \_\_\_\_\_

## A BILL

To establish within the Department of Health and Human Services a Division on Community Safety, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; PURPOSES.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "The People's Response Act".
- 6 (b) Purpose.—It is the purpose of this Act to—
- 7 (1) catalyze, coordinate, and disseminate re-
- 8 search on approaches to community safety that re-

1	duce criminal justice contact while expanding oppor-
2	tunity, including a particular focus on groups that
3	have been disproportionately harmed by the criminal
4	justice system;
5	(2) support State governments, local govern-
6	ments, and community-based organizations in imple-
7	menting qualified approaches to community safety;
8	(3) mobilize and coordinate Federal resources
9	to advance qualified approaches to community safe-
10	ty;
11	(4) expand resources to holistically support sur-
12	vivors of mass incarceration, police violence, rape
13	and other forms of sexual assault, harm resulting
14	from detention or deportation, and other forms of vi-
15	olence and abuse; and
16	(5) expand resources to holistically support
17	communities of color, particularly Black commu-
18	nities through culturally sensitive programming,
19	youth who are most vulnerable to criminal justice in-
20	volvement, and implement qualified approaches to
21	community safety to interrupt, reduce, and prevent
22	such violence.
23	SEC. 2. DEFINITIONS.
24	In this Act:

1	(1) COMMUNITY LAND TRUST.—The term
2	"community land trust" means a community-based
3	organization that is designed to ensure community
4	stewardship of land and—
5	(A) is not sponsored by a for-profit organi-
6	zation;
7	(B) has a membership open to any adult
8	who resides in the particular geographic area in
9	which the organization operates; and
10	(C) provides low-cost land and housing
11	while maintaining community control over
12	neighborhood resources, including by acquiring
13	land that will be held in perpetuity so as to pro-
14	vide permanently affordable homeownership to
15	those who might not otherwise be able to afford
16	a home.
17	(2) First responder.—The term "first re-
18	sponder" means a licensed therapist, psychiatrist,
19	doctor, nurse, psychologist, teacher, mentor, and
20	other community-members with experience respond-
21	ing to crises in a way that meets [the criteria
22	spelled out in the/the definition of/?] qualified ap-
23	proaches to public safety.
24	(3) Qualified approach to community
25	SAFETY —

1	(A) IN GENERAL.—The term "qualified ap-
2	proach to community safety" means, with re-
3	spect to a program or service, that the program
4	or service is established or provided in a man-
5	ner that is disconnected from carceral institu-
6	tions, including law enforcement, criminal
7	courts, prosecution, probation, child welfare
8	services, or immigration enforcement, in terms
9	of administration, staffing, or funding.
10	(B) DISCONNECTED.— For purposes of
11	subparagraph (A), the term "disconnected from
12	carceral institutions" means having no contrac-
13	tual relationship with carceral institutions that
14	would require cooperation with, or reporting to,
15	such an institution in any situation, except
16	where the program or service involved is bound
17	to engage in such cooperation or reporting by
18	existing Federal, State, or local law.
19	(4) Participatory budgeting.—The term
20	"participatory budgeting" means a democratic en-
21	gagement process in which community members de-
22	liberate and decide directly how to allocate a portion
23	of a public budget.
24	(5) Safety needs assessment.—The term
25	"safety needs assessment" means a systematic,

1	participatory process for identifying the safety needs
2	in the local community. Such process shall include—
3	(A) soliciting input from persons who rep-
4	resent the broad interests of the local commu-
5	nity, including those who have been directly im-
6	pacted by arrest, incarceration, criminal super-
7	vision, or other criminal justice system involve-
8	ment;
9	(B) identifying the structural, systemic
10	factors that may lead community members to
11	feel unsafe or may increase the risk that com-
12	munity members may become involved with the
13	criminal justice system;
14	(C) identifying existing resources that are
15	potentially available to address those safety
16	needs; and
17	(D) providing opportunities that allow peo-
18	ple meaningful opportunities to review, com-
19	ment on, and provide suggested modifications
20	to the draft assessment, such as through public
21	hearings, online publication, and a comment pe-
22	riod that allows sufficient time for community
23	feedback.
24	(6) State.—The term "State" means any
25	State of the United States, the District of Columbia,

1	the Commonwealth of Puerto Rico, the Virgin Is-
2	lands, American Samoa, Guam, and the Northern
3	Mariana Islands. [NOTE: Does this definition apply
4	throughout or only in the grant programs?
5	(7) Unit of local government.—The term
6	"unit of local government" means—
7	(A) any city, county, township, town, bor-
8	ough, parish, village, or other general purpose
9	political subdivision of a State;
10	(B) any law enforcement district or judicial
11	enforcement district that—
12	(i) is established under applicable
13	State law; and
14	(ii) has the authority to, in a manner
15	independent of other State entities, estab-
16	lish a budget and impose taxes;
17	(C) an Indian Tribe that performs law en-
18	forcement functions, as determined by the Sec-
19	retary of the Interior; or
20	[(D) for the purposes of assistance eligi-
21	bility, any agency of the government of the Dis-
22	trict of Columbia or the Federal Government
23	that performs law enforcement functions in and
24	for— <b>]</b>
25	[(i) the District of Columbia; or]

1	[(ii) any Trust Territory of the
2	United States. [NOTE: Does this defini-
3	tion apply throughout or only in the grant
4	programs?]]
5	TITLE I—DIVISION ON
6	<b>COMMUNITY SAFETY</b>
7	SEC. 101. DIVISION ON COMMUNITY SAFETY.
8	(a) In General.—There is established within the
9	Department of Health and Human Services a Division of
10	Community Safety (referred to in this Act as the "Divi-
11	sion"), who shall report directly to the Secretary of Health
12	and Human Services, and who shall be designated by the
13	Secretary, as the Assistant Secretary for Community Safe-
14	ty (referred to in this Act as the "Assistant Secretary").
15	(b) Responsibilities.—The Division shall have re-
16	sponsibility for overseeing activities that promote qualified
17	approaches to community safety, including—
18	(1) coordinating and carrying out other over-
19	sight activities with respect to the grant programs
20	established under title II;
21	(2) funding, conducting, and publicly dissemi-
22	nating the findings of, research into health policies,
23	programs, infrastructure, and other investments that
24	serve to increase community safety, including
25	through interdisciplinary collaborations involving

1	scholars, nonprofits, and other nongovernmental ac-
2	tors;
3	(3) providing and funding technical assistance
4	to State and local governments to implement quali-
5	fied approaches to community safety;
6	(4) establishing—
7	(A) the Community Advisory Board under
8	section 102;
9	(B) the Federal Health Response Unit
10	under section 103;
11	(C) the Interagency Task force under sec-
12	tion 104;
13	(D) the Community Safety and Crisis Re-
14	sponse Grant for community-led organizations
15	under section 201;
16	(E) the Community Safety and Crisis Re-
17	sponse Grant for Local Governments under sec-
18	tion $202$ ;
19	(F) the Community Safety and Crisis Re-
20	sponse Grant for States under section 203; and
21	(G) the First Responders Hiring Grants
22	under section 204;
23	(5) coordinating, streamlining, and imple-
24	menting qualified approaches to community safety in
25	collaboration with the Assistant Secretary for the

1	Administration for Children and Families, Director
2	of the Centers for Disease Control and Prevention
3	Administrator of the Health Resources and Services
4	Administration, Director of the Indian Health Serv-
5	ice, and the Assistant Secretary for Mental Health
6	and Substances Use, and other relevant agencies
7	within the Department of Health and Human Serv-
8	ices;
9	(6) supporting and helping to coordinate inter-
10	agency initiatives that advance, streamline, and oth-
11	erwise implement qualified approaches to community
12	safety;
13	(7) funding and implementing grant programs
14	that support State governments, local governments,
15	and community-based organizations in implementing
16	health-centered and preventative investments that
17	serve to increase community safety;
18	(8) providing to the public updates, findings
19	and recommendations on qualified approaches to
20	community safety collected from the reports made by
21	recipients of grants under title II; and
22	(9) establishing and maintaining a complaint
23	system responsible for the resolution of complaints
24	from members of the general public regarding grant

1	funding for programs not compliant with the quali-
2	fied approaches to community safety standard.
3	SEC. 102. COMMUNITY ADVISORY BOARD.
4	(a) In General.—The Division shall establish an
5	advisory board to oversee the activities of the Division es-
6	tablished under section 101 and grant programs under
7	title II, to be known as the Community Advisory Board
8	(referred to in this Act as the "Advisory Board").
9	(b) Composition.—
10	(1) In general.—The Advisory Board shall be
11	composed of individuals, to be selected by the Sec-
12	retary. Such members shall reflect the racial, reli-
13	gious, ethnic, gender, sexual orientation, disability
14	status, immigration status, and other diversities of
15	the United States, including representation for
16	Black people, Latinx people, Indigenous people, les-
17	bian, gay, bisexual, transgender, and queer people,
18	women, youth, disabled people, and other groups
19	that have been disproportionately disadvantaged by
20	the criminal justice system.
21	(2) Representation.—The Director shall en-
22	sure that a certain number of individuals selected to
23	serve as members of the Advisory Board—
24	(A) have personal experience with the
25	criminal justice system, including —

1	(i) individuals who have been detained
2	or incarcerated;
3	(ii) individuals who are currently on
4	community supervision (such as probation
5	or parole) or who have been on community
6	supervision;
7	(iii) individuals who have been ar-
8	rested or cited by law enforcement;
9	(iv) individuals who have been directly
10	impacted by police violence or other forms
11	of violence;
12	(v) immediate family members of indi-
13	viduals who have been directly impacted by
14	police violence; and
15	(vi) individuals who have experienced
16	sexual harassment, sexual assault, rape, or
17	other sexual violence; and
18	(B) are advocates or grassroots practi-
19	tioners working to advance educational equity,
20	health equity, housing equity, environmental
21	justice, racial justice, gender justice, disability
22	justice, or Indigenous justice.
23	(3) Pay.—Members of the Advisory Board shall
24	serve at a rate of pay to be determined by the Sec-
25	retary.

1	(4) Responsibilities.—The duties of the Ad-
2	visory Board are as follows:
3	[(A) Expand resources to holistically sup-
4	port community safety in communities of colors,
5	particularly Black communities through cul-
6	turally sensitive programming
7	(B) Approving annual priorities for re-
8	search and technical assistance and evaluating,
9	on an annual basis research conducted or sup-
10	ported by the Division and technical assistance
11	provided by the Division.
12	(C) Based on the evaluations conducted
13	under subparagraph (D), producing, and sub-
14	mitting to the Administrator, annual rec-
15	ommendations on the following:
16	(i) Whether activities conducted by
17	the Division adequately reflect the specific
18	needs and interests of all individuals, in-
19	cluding Black individuals, Latinx individ-
20	uals, Indigenous individuals, lesbian, gay,
21	bisexual, and transgender individuals, dis-
22	abled individuals, and other individuals
23	who are members of communities that
24	have been disproportionately impacted by
25	the criminal justice system.

1	(ii) Whether funding made available
2	to the Division is sufficiently flowing to or-
3	ganizations that are led by individuals re-
4	ferred to in clause (i).
5	(iii) Changes that the Division could
6	make to address any issues uncovered dur-
7	ing such evaluations, including ways to en-
8	sure that grants awarded under this title
9	are serving to enhance racial equity and
10	benefit community-based organizations
11	that have diverse leadership and composi-
12	tion.
13	(5) Report.—Not later than 60 days after the
14	date on which the Division receives the recommenda-
15	tions under paragraph (4)(E), the Division shall
16	submit a report to Congress, which details—
17	(A) steps the Division has taken or will
18	take to implement the Advisory Board's rec-
19	ommendations; or
20	(B) for any recommendations not imple-
21	mented or planned to be implemented, an expla-
22	nation as to why such recommendation was in-
23	feasible or conflicted with the Division's statu-
24	tory obligations.

## 1 SEC. 103. FEDERAL HEALTH RESPONSE UNIT.

2	The Secretary of Health and Human Services shall
3	establish a Federal health response unit, to be known as
4	the "Federal Health Response Unit", which shall—
5	(1) respond, through a response unit trained in
6	accordance with training developed under paragraph
7	(2), to any public health emergency—
8	(A) declared by the Secretary of Health
9	and Human Services under section 319 of the
10	Public Health Service Act (42 U.S.C. 247d); or
11	(B) with respect to which [the Governor of
12	a State/the head of a State public health agen-
13	cy] makes a request to the Secretary for assist-
14	ance;
15	(2) develop, provide for the training of, and
16	hire, not fewer than 5,000 personnel to respond to
17	such an emergency;
18	(3) develop, and provide to States and units of
19	local government, guidelines for qualified approaches
20	to community safety;
21	(4) support local educational agencies as de-
22	fined in section 8101 of the Elementary and Sec-
23	ondary Education Act of 1965 (20 U.S.C. 7801)
24	with resources, personnel and services that create
25	truly safe and inclusive schools;

1	(5) provide States and units of local govern-
2	ment with personnel to improve access to health
3	services and address the public health emergency de-
4	scribed in paragraph (1) within their respective ju-
5	risdiction; and
6	(6) coordinate with the commissioned Regular
7	corps and Ready Reserve Corps under section 203 of
8	the Public Health Service Act (42 U.S.C. 204), the
9	Medical Reserve Corps under section 2813 of the
10	Public Health Service Act (42 U.S.C. 300hh-15),
11	and State-level agencies and crisis response teams.
12	SEC. 104. INTERAGENCY TASK FORCE.
13	(a) Establishment.—The Secretary of Health and
14	Human Services shall establish an interagency task force
15	(referred to in this Act as the "Task Force") to coordinate
16	and promote holistic, qualified approaches to community
17	safety.
18	(b) Members.—The Task Force shall be composed
19	of the following members:
20	(1) The Secretary of Health and Human Serv-
21	ices, or the designee of the Secretary.
22	(2) The Attorney General, or the designee of
23	the Attorney General.
24	(3) The Secretary of Housing and Urban Devel-
25	opment, or the designee of the Secretary.

1	(4) The Secretary of Education, or the designee
2	of the Secretary.
3	(5) The Secretary of Labor, or the designee of
4	the Secretary.
5	(6) The Administrator of the Environmental
6	Protection Agency, or the designee of the Adminis-
7	trator.
8	(c) Duties.—The Task Force shall:
9	(1) Conduct a comprehensive audit of all funds
10	allocated and programs supported by the Depart-
11	ment of Justice and other Federal agencies that
12	fund law enforcement, jails, prisons, and other de-
13	tention facilities, and other coercive or carceral ap-
14	proaches to community safety.
15	(2) Conduct a comprehensive audit that as-
16	sesses all Federal funds allocated to, as well as Fed-
17	eral programs supporting, initiatives that are in-
18	tended to enhance qualified approaches to commu-
19	nity safety, disaggregated by jurisdiction.
20	(3) Facilitate ongoing efforts to streamline the
21	application, monitoring, and reporting processes to
22	make Federal funds provided pursuant to any grant
23	made under this Act maximally accessible to small,
24	grassroots organizations that work to develop, imple-

1	ment, or evaluate qualified approaches to community
2	safety.
3	(d) Meetings.—For the purpose of carrying out this
4	section, the Task Force may hold such meetings, and sit
5	and act at such times and places, as the Task Force con-
6	siders appropriate.
7	(e) Information.—The Task Force may secure di-
8	rectly from any Federal agency such information as may
9	be necessary to enable the Task Force to carry out this
10	section. Upon request of the Chairperson of the Task
11	Force, the head of such agency shall furnish such informa-
12	tion to the Task Force.
13	(f) Reports.—[For the purposes of enabling the
14	Task Force to carry out the audits required under sub-
15	section (c), not less than once every six months—/?]
16	(1) the Secretary of Education shall submit to
17	the <b>[[</b> Director of the Division of Community Safety/
18	the Task Force/? a report that contains with re-
19	spect to each recipient of a grant awarded by the
20	Secretary a profile of such recipient and in the case
21	of any such recipient that is a State or unit of local
22	government]—
23	(A) the needs of school health providers in
24	the relevant jurisdiction; and

1	(B) information on the applicable local
2	school population, including the largest barriers
3	to the safety of the school population (including
4	when school is not in session);
5	(2) the Attorney General shall submit to the
6	[[Director of the Division of Community Safety/the
7	Task Force/? a report that contains with respect to
8	each recipient of a grant awarded by the Secretary
9	a profile of such recipient and in the case of any
10	such recipient that is a State or unit of local govern-
11	ment]—
12	(A) the amount of grant funds awarded to
13	the jurisdiction under a grant administered by
14	the Attorney General;
15	(B) [the recipients progress in meeting the
16	purposes specified in section 1/?], including—
17	(i) the number of residents who are
18	being incarcerated, criminally supervised,
19	or otherwise confined in any coercive insti-
20	tutional structure and how these numbers
21	have changed over time;
22	(ii) the amount and type of any fines,
23	fees, or other financial obligations owed by
24	residents to any component of the criminal
25	justice system;

1	(iii) the amount and type of contact
2	that residents have with the criminal jus-
3	tice system; and
4	(iv) racial disparities in arrest, incar-
5	ceration, criminal supervision, school dis-
6	cipline, and other areas that people may
7	contact the criminal justice system.
8	TITLE II—GRANTS IN SUPPORT
9	OF COMMUNITY SAFETY
10	SEC. 201. ESTABLISHMENT OF COMMUNITY SAFETY AND
11	CRISIS RESPONSE GRANT FOR COMMUNITY-
12	LED ORGANIZATIONS.
13	(a) Grant Program Established.—The Secretary
14	of Health and Human Services (in this Act referred to
15	as the "Secretary"), shall award grants, on a rolling basis,
16	to community-based organizations that are designing, im-
17	plementing, monitoring, or otherwise supporting qualified
18	approaches to community safety.
19	(b) APPLICATION.—A community-based organization
20	seeking a grant under this section shall submit an applica-
21	tion to the Secretary at such time, in such manner, and
22	containing such information as the Secretary may require.
23	(c) Priority.—In awarding grants under this sec-
24	tion, the Secretary shall give priority to community-based
25	organizations that—

1	(1) serve, are located in, and directly employ
2	people who live in, communities that have been dis-
3	proportionately impacted by the criminal justice sys-
4	tem, as evidenced by high rates of individuals who
5	have been cited, arrested, or incarcerated in the year
6	preceding the year for which the application for such
7	grant is submitted;
8	(2) are led by, or employ, individuals who have
9	been directly impacted by the criminal justice sys-
10	tem, including via arrests, incarceration, witnessing
11	or being victims of police violence, or having a family
12	member who was arrested, incarcerated, or a victim
13	of police violence;
14	(3) are led by individuals who have proven ties
15	to the community in which the organization oper-
16	ates;
17	(4) are located in, or primarily serve, Native
18	American communities on and off of reservations,
19	including Urban Indian (as defined in section 4 of
20	the Indian Health Care Improvement Act (25 U.S.C.
21	1603)) communities; or
22	(5) have a leadership that reflects the racial di-
23	versity of the community in which the organization
24	operates.

1	(d) Use of Funds.—A community-based organiza-
2	tion receiving funds under this section shall use such grant
3	funds for any purpose that has demonstrable connection
4	to improving community safety through the use of quali-
5	fied approaches to community safety, including funding
6	that furthers one or more of the following purposes:
7	(1) To implement qualified approaches to com-
8	munity safety [to/for/?] crisis intervention, includ-
9	ing unarmed first responder agencies.
10	(2) To implement qualified approaches to com-
11	munity safety, including violence and abuse interrup-
12	tion programs, neighborhood mediation programs,
13	safe passage to school programs, youth and
14	mentorship programs, after school and enrichment
15	programs, and infrastructure investments including
16	park redevelopment, streetlights, and public trans-
17	portation.
18	(3) To implement public health activities and
19	expand access to voluntary health services, including
20	harm reduction-based treatment for mental health
21	and substance use, long-term supportive housing,
22	lead abatement, pollution reduction, and nutrition
23	access, such as through establishing farmers mar-
24	kets, nonprofit and employee-owned grocery stores,
25	and school-based nutrition programs.

1	(4) To implement housing security programs
2	and initiatives, including community land trusts and
3	housing for individuals experiencing temporary or
4	chronic homelessness.
5	(5) To provide support for youth and families,
6	including school-based counselors, trauma-informed
7	practices, social-emotional learning, wraparound
8	services, and two-generational programming.
9	(6) To provide support for victims, including
10	survivors of sexual violence and rape, and targeted
11	services to help victims, witnesses, and survivors
12	process trauma, achieve financial and housing inde-
13	pendence, make individualized, needs-based safety
14	plans, and otherwise access the help that they need.
15	(7) To implement training for 9-1-1 dispatchers
16	in diverting calls to first responders [defined in
17	<b>]</b> .
18	(8) To provide reentry support for people who
19	are exiting incarceration or criminal supervision, in-
20	cluding educational and workforce programs, sti-
21	pends, and support for worker coops.
22	(9) To provide capacity building support to
23	local advocates and community-based organizations,
24	including legal assistance, and startup assistance for

1	coops, community land trusts, and nonprofit organi-
2	zations.
3	(e) Grant Amounts.—In determining the amount
4	of a grant awarded to a single community-based organiza-
5	tion under this section, the Secretary shall base such de-
6	termination on—
7	(1) the number of people who will be served by
8	the program or intervention;
9	(2) the depth of need demonstrated, including
10	attention to specific activities planned, the socio-
11	economic characteristics of the community served by
12	the organization, and current patterns of criminal
13	justice involvement; and
14	(3) such other factors as the Secretary deter-
15	mines are relevant.
16	(e) Limitation.—Funds made available under this
17	section may be used only to carry out programs, services,
18	or activities that use qualified approaches to community
19	safety.
20	(f) Reporting.—
21	(1) In general.—Beginning not later than
22	one year after the date on which a community-based
23	organization receives a grant under this section, and
24	annually thereafter, the organization shall prepare
25	and submit a report to the Secretary and Director

1	containing such information as the Secretary may
2	require, including—
3	(A) the use of grant funds;
4	(B) the number of people (where such data
5	is available) served through activities carried
6	out using grant funds, including demographic
7	information disaggregated by race, ethnicity,
8	age, gender, disability status sexuality, immi-
9	gration status, zip code, and socioeconomic sta-
10	tus; and
11	(C) any relevant feedback received by such
12	organization from the populations served by
13	such organization regarding—
14	(i) the efficacy of support from
15	sources other than programs and services
16	provided by such organization using grant
17	funds; and
18	(ii) additional resources and services
19	needed by such populations with respect to
20	improving community safety.
21	(2) Privacy.—The report submitted to the
22	Secretary and Division of Community Safety pursu-
23	ant to this section must protect the privacy of the
24	individual served. All of the information gathered as
25	part of the reporting process shall be used only for

1	the purposes listed in this section and shall not be
2	used to initiate or contribute to any criminal, legal,
3	immigration, or Child Protective Services actions of
4	proceedings, except where such reporting is required
5	by law.
6	(g) Authorization of Appropriations.—There
7	are authorized to be appropriated to carry out this section
8	\$2,500,000,000 for the period of fiscal years 2022
9	through 2026.
10	SEC. 202. ESTABLISHMENT OF COMMUNITY SAFETY AND
11	CRISIS RESPONSE GRANT FOR LOCAL GOV-
12	ERNMENTS.
12 13	ERNMENTS.  (a) Grant Program Established.—The Secretary
13	(a) Grant Program Established.—The Secretary
13 14	(a) Grant Program Established.—The Secretary shall award grants, on a rolling basis, to units of local
13 14 15 16	(a) Grant Program Established.—The Secretary shall award grants, on a rolling basis, to units of local government to conduct research on, fund, and otherwise
13 14 15 16 17	(a) Grant Program Established.—The Secretary shall award grants, on a rolling basis, to units of local government to conduct research on, fund, and otherwise support the development of, community-led, health-cen-
13 14 15 16 17	(a) Grant Program Established.—The Secretary shall award grants, on a rolling basis, to units of local government to conduct research on, fund, and otherwise support the development of, community-led, health-centered and preventative approaches to community safety.
13 14 15 16 17 18	(a) Grant Program Established.—The Secretary shall award grants, on a rolling basis, to units of local government to conduct research on, fund, and otherwise support the development of, community-led, health-centered and preventative approaches to community safety.  (b) Application.—A unit of local government seek-
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1	(1) of the local community that assesses the
2	[core, systemic needs of the community supervision
3	and jail populations] [what does this mean in this
4	context?]; and
5	(2) to guide local investments in qualified ap-
6	proaches to community safety.
7	(c) Preference.—In awarding grants under this
8	section, the Secretary shall give a preference to a unit of
9	local government that—
10	(1) has taken steps toward, or is submitting
11	proposals within the application for such a grant for
12	purposes of—
13	(A) increasing human liberty, including
14	through measures that reduce incarceration,
15	pretrial detention, arrests, community super-
16	vision, and other forms of criminal justice in-
17	volvement;
18	(B) ending the criminalization of poverty,
19	mental illness, homelessness, substance use, and
20	related issues by addressing root causes of
21	those issues rather than imposing criminal pun-
22	ishment and other punitive responses; or
23	(C) ending racial, economic, gender, and
24	other disparities in criminal punishment, includ-
25	ing discipline in schools;

1	(2) has a high rate of poverty (as determined
2	by the Secretary), as well as disproportionately high
3	shares of residents who have been impacted by vio-
4	lence and criminal justice system; or
5	(3) has prepared and developed the application
6	submitted under this section in consultation with the
7	community the unit of local government serves, espe-
8	cially individuals in such community who have been
9	directly impacted by the criminal justice system.
10	(d) Use of Funds.—A unit of local government re-
11	ceiving funds under this section shall use such grant funds
12	to implement one or more of the following:
13	(1) Establish or designating a community-led
14	entity that—
15	(A) employs qualified approaches to com-
16	munity safety; and
17	(B) can coordinate and make investments
18	in community safety, including by using
19	[participatory budgeting/TBD] or other com-
20	munity-led processes.
21	(2) Develop a safety needs assessment [as de-
22	scribed in [to be supplied]].
23	(3) Invest in programs, interventions, or policy
24	initiatives that have a demonstrable connection to
25	improving community safety, including programs

1	interventions, or policy initiatives that are designed
2	to address needs related to economic stability, phys-
3	ical and behavioral health, environmental safety,
4	housing stability, and educational equity and oppor-
5	tunity.
6	(e) Grant Amounts.—In determining the amount
7	of a grant awarded to a State or unit of local government
8	under this section, the Secretary shall base such deter-
9	mination on—
10	(1) the number of people who live in the juris-
11	diction of the local government;
12	(2) the depth of need demonstrated, including
13	attention to activities planned, the socioeconomic
14	characteristics of the community and residents with-
15	in that jurisdiction, and current patterns of spend-
16	ing in systems of incarceration; and
17	(3) such other factors as the Secretary deter-
18	mines are relevant.
19	(f) Limitation.—Funds made available under this
20	section may be used only to carry out programs, services,
21	or activities that use qualified approaches to community
22	safety.
23	(g) Reporting.—Beginning not later than one year
24	after the date on which a local government receives a
25	grant under this section, and annually thereafter, the unit

of local government shall collect information in a traumainformed manner, monetarily compensate individuals for 3 providing information, and prepare and submit to the Sec-4 retary, and make publicly available, a report containing 5 information about— 6 (1) how the grant funds were used; 7 (2) the number of people who were cited, ar-8 rested, or jailed by any State or local law enforce-9 ment officers in the previous year in the jurisdiction 10 of the local government, as compared to the number 11 cited, arrest, or jailed during the term of the grant; 12 (3) the reasons for such citing, arresting, or de-13 tained or imprisoned; 14 (4) demographic data of individuals cited, ar-15 rested, or jailed or referred by local law enforcement 16 officers, disaggregated by race, ethnicity, age, gen-17 der, disability status, and socioeconomic status; and 18 (5) the percentage of grant funds that ulti-19 mately benefitted community-based organizations. 20 (h) SUPPLEMENT, NOT SUPPLANT.—A State or unit 21 of local government receiving a grant under this section 22 may use Federal funds received through the grant only 23 to supplement the funds that would, without such Federal funds, be made available from State and local sources, and 25 not to supplant such funds.

1	(i) AUTHORIZATION OF APPROPRIATIONS.—There
2	are authorized to be appropriated to implement this sec-
3	tion \$2,500,000,000 for the period of fiscal years 2022
4	through 2026.
5	SEC. 203. ESTABLISHMENT OF COMMUNITY SAFETY AND
6	CRISIS RESPONSE GRANT PROGRAM FOR
7	STATES.
8	(a) Grant Program Established.—The Secretary
9	shall award grants, on a rolling basis, to States to conduct
10	research on, fund, and otherwise support the development
11	of, health-centered and preventative approaches to com-
12	munity safety.
13	(b) APPLICATION.—A State seeking a grant under
14	this section shall submit an application to the Secretary
15	at such time, in such manner, and containing such infor-
16	mation as the Secretary may require, including an assur-
17	ance that the State shall—
18	(1) establish a State agency, department, or of-
19	fice to oversee and support the use of health-cen-
20	tered and preventative approaches to public safety
21	statewide; and
22	(2) demonstrate ongoing financial support for
23	qualified approaches to community safety, either
24	through committing in the State budget for the Irel-

1	evant fiscal year
2	ed?] for such purpose—
3	(A) a fixed sum;
4	(B) a percentage of a specified State rev-
5	enue stream; or
6	(C) an amount that is equivalent to the
7	amount of funds the State is saving from a re-
8	duction in criminal justice spending.
9	(c) Priority.—In awarding grants under this sec-
10	tion, the Secretary shall give priority to a State that meets
11	one or more of the same criteria specified in paragraphs
12	(1), $(2)$ , and $(3)$ of section $202(c)$ .
13	(d) USE OF FUNDS.—A State receiving funds under
14	this section shall use such grant funds to implement one
15	or more of the policies specified in section 202(d).
16	(e) Grant Amounts.—In determining the amount
17	of a grant awarded to a single recipient under this section,
18	the Secretary shall base such determination on—
19	(1) the number of people who live in the State;
20	(2) the depth of need demonstrated, including
21	attention to activities planned, the socioeconomic
22	characteristics of the community, and current pat-
23	terns of involvement in the criminal justice system;
24	and

1	(3) such other factors as the Secretary deter-
2	mines are relevant; and
3	(f) Limitation.—Funds made available under this
4	section may be used only to carry out programs, services,
5	or activities that use qualified approaches to community
6	safety.
7	(g) Reporting.—Beginning not later than one year
8	after the date on which a State receives a grant under
9	this section, and annually thereafter, such State shall pre-
10	pare and submit a report to the Secretary containing in-
11	formation about—
12	(1) how the grant funds were used;
13	(2) the number of people who were cited, ar-
14	rested, or jailed by State or local law enforcement
15	officers in the previous year, as compared to the
16	number cited, arrest, or jailed during the term of
17	the grant;
18	(3) the reasons for such citing, arresting, or
19	jailing; and
20	(4) demographic data of individuals cited, ar-
21	rested, or jailed or referred by State or local law en-
22	forcement officers, disaggregated by race, ethnicity,
23	age, gender, disability status, and socioeconomic sta-
24	tus.

1	(h) Supplement, Not Supplant.—A State shall
2	use Federal funds received under this section only to sup-
3	plement the funds that would, without such Federal funds,
4	be made available from State and local sources, and not
5	to supplant such funds.
6	(i) AUTHORIZATION OF APPROPRIATIONS.—There
7	are authorized to be appropriated to implement this sec-
8	tion \$2,500,000,000 for the period of fiscal years 2022
9	through 2026.
10	SEC. 204. FIRST RESPONDER HIRING GRANTS.
11	(a) Grant Authorization.—The Secretary shall
12	carry out a grant program under which the Secretary
13	makes grants to community-based organizations, health
14	departments, States, units of local government, Indian
15	tribal governments, other public and private entities, and
16	multi-jurisdictional or regional consortia for the purposes
17	described under subsection (b).
18	(b) USE OF GRANT AMOUNTS.—A grant awarded
19	under subsection (a) may be used to—
20	(1) hire and train first responders, including li-
21	censed social workers, mental health counselors, sub-
22	stance use counselors, community health workers,
23	and school nurses and counselors, for public safety
24	and emergency crisis response in communities and
25	schools across the nation;

1	(2) procure equipment, technology, support sys-
2	tems, or pay overtime, to increase the number of
3	first responders available to a community;
4	(3) increase the number of first responders in-
5	volved in activities that are focused on interaction
6	with members of the community on crisis response
7	and community violence and trauma prevention;
8	(4) provide training to first responders to en-
9	hance their conflict resolution, mediation, problem
10	solving, service, and other skills needed to work in
11	partnership with members of the community;
12	(5) develop and implement innovative programs
13	that support members of the community to work
14	with community-based organizations, emergency first
15	responders, and State, Tribal, and local officials in
16	community violence and trauma prevention efforts;
17	(6) establish and implement innovative pro-
18	grams to increase and enhance community violence
19	and trauma prevention programs involving survivors
20	of crime and youth;
21	(7) establish school-based partnerships by em-
22	ploying and retaining first responders in pre-Kinder-
23	garten, elementary, and secondary schools to support
24	trauma-informed care, behavioral and mental health

1 services, and to operate school-based health centers 2 in local schools; (8) establish, implement, and coordinate com-3 munity violence and trauma prevention programs 5 with other Federal programs that serve the commu-6 nity and community members to better address the 7 comprehensive needs of the community and its mem-8 bers; and 9 (9) [permit Tribal governments receiving direct 10 services from the Bureau of Indian Affairs to access 11 the program under this section for use in accordance with paragraphs (1) through (XX).] [NOTE: This 12 13 seems as it would be more of an eligible recipient 14 component. Who else is eligible to be awarded a 15 grant under this section? 16 (c) Limitation on Grant Funds.—Funds made available under this section may be used only to carry out programs, services, or activities that use qualified ap-18 19 proaches to community safety. 20 (d) REVOCATION OR SUSPENSION OF FUNDING.— 21 To be supplied. 22 (e) AUTHORIZATION OF APPROPRIATIONS.—There 23 are authorized to be appropriated to carry out this section \$2,500,000,000 for the period of fiscal years 2022 through 2026. 25